

#### DEVAL L. PATRICK GOVERNOR TIMOTHY P. MURRAY LIEUTENANT GOVERNOR IAN A. BOWLES

SECRETARY

# The Commonwealth of Massachusetts Executive Office of Energy and Environmental Affairs

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September 14, 2007

# CERTIFICATE OF THE SECRETARY OF ENERGY AND ENVIRONMENTAL AFFAIRS ON THE SUPPLEMENTAL FINAL ENVIRONMENTAL IMPACT REPORT

PROJECT NAME : Payne's Crossing (formerly Fly Ash Landfill

Redevelopment)

PROJECT MUNICIPALITY : Freetown
PROJECT WATERSHED : Taunton
EOEA NUMBER : 1982

PROJECT PROPONENT : K.R. Rezendes, Inc. DATE NOTICED IN MONITOR : February 6, 2007

As Secretary of Energy and Environmental Affairs, I hereby determine that the Supplemental Draft Environmental Impact Report (SFEIR) submitted on this project **does not adequately and properly** comply with the Massachusetts Environmental Policy Act (M.G.L. c. 30, ss. 61-62H) and with its implementing regulations (301 CMR 11.00), and requires the preparation of a Second Supplemental Final Environmental Impact Report (Second Supplemental Final Environmental Impact Report (SSFEIR).

The Secretary's Certificate on the Supplemental Draft EIR (April 13, 2007) required the proponent to respond to the comments received on the Supplemental DEIR, particularly to the comments received from MassHighway, the Freetown Police Department, and others regarding the Payne's Crossing project's traffic impacts and proposed traffic mitigation. The SFEIR contains a traffic mitigation plan proposed to support the Phase I portion of the project, but did not include a detailed description of the proponent's Phase II traffic mitigation commitments. According to the comments received from MassHighway, while the proponent's proposed Phase I traffic mitigation commitments will require further revisions to accommodate the traffic impacts anticipated from Phase I, the SFEIR has not demonstrated that the proponent's proposed traffic mitigation commitments are adequate to support Phase I and Phase II (the full-build project) of the Payne's Crossing project.

I find that the SFEIR has not satisfied the MEPA statute's underlying goal to ensure that the requirements of 301 CMR 11.07 are met, that the aspects and issues of the project have been clearly described, that the proponent has committed to a set of mitigation measures that will allow the state agencies to satisfy their Section 61 obligations, and that there will be meaningful opportunities for public review of the additional analysis prior to any Agency action. For the SSFEIR to be found adequate, I am requiring the proponent to provide a detailed discussion of the traffic mitigation commitments for Phase II. The SSFEIR must demonstrate that the traffic mitigation plan can accommodate the traffic impacts associated with the full-build project. The SSFEIR should include a response to the comments received from MassHighway and others on the Supplemental FEIR.

## **Project Description**

According to the information provided in the SFEIR, the Payne's Crossing retail development project involves the phased development (Phase I, Phase II) of approximately 457,690 sf of mixed-use commercial and retail space in seven separate buildings on a 81.38-acre site located on South Main Street (Route 79) and abutting the Route 24 southbound exit (Exit 9) ramp. Phase I construction activities include completion of the closure process for the inactive coal fly ash landfill, construction of a 167,000 square foot (sf) home improvement warehouse store (Building A), a 195,000 sf discount superstore (Building B), 15,000 sf of additional retail/service space (Building F), approximately 1,542 surface parking spaces, internal roadways, utilities, stormwater management infrastructure, and traffic mitigation roadway improvements to support the Phase I portion of the project. Phase II will include the construction of 80,690 sf of retail space to be located in five separate retail buildings (Buildings C-G) throughout the project site, approximately 340 surface parking spaces, and traffic mitigation roadway improvements to support the Phase II portion of the project.

#### **Traffic Generation**

According to MassHighway, the Supplemental FEIR included a traffic study that appears to conform to the EOEA/EOTC Guidelines for EIR/EIS Traffic Impact Assessment. Using the Institute of Traffic Engineers Trip Generation Land Use Codes (LUC) 862 - Home Improvement Store, 813 - Free Standing Discount Superstore, and 820 - Shopping Center, the project, as currently proposed, is estimated to generate approximately 18,034 new vehicle trips on the average weekday, and approximately 23,112 vtd on a Saturday. MassHighway has indicated that the new vehicle trips resulting from the full-build Payne's Crossing project's will have significant impacts to traffic operations along the Route 79 (South Main Street) and its intersection with Route 24, and will thus require a concerted effort by the proponent to reduce single employee and customer vehicle trips.

The proponent has identified and committed to traffic mitigation roadway improvements listed below, and Travel Demand Management measures (TDM), to mitigate the project's Phase I impacts to traffic.

#### **Traffic Mitigation Roadway Improvements**

- South Main Street/project site drive intersection geometric improvements and new traffic signal;
- Route 24 northbound ramp /South Main Street intersection geometric improvements and new traffic signals;
- Route 24 southbound ramp/South Main Street intersection geometric improvements and new traffic signals;
- channelization and pavement markings and minor geometric improvements South Main Street/Elm Street/North Main Street/Water Street intersection;
- Elm Street/Mill Street intersection channelization and pavement markings and minor geometric improvements; and,
- South Main Street/Ridge Hill Road/Mobil Access Road intersection revisions to existing posted speed limit and traffic signage.

MassHighway has determined that the proponent's proposed traffic mitigation commitments are inadequate to accommodate the potential traffic impacts associated with Phase I and Phase II (full-build) of the Payne's Crossing project. According to MassHighway, the proponent's proposed traffic mitigation for Phase I will result in the development of vehicle queues that will extend beyond available queue storage and will potentially block traffic attempting to enter the Route 24 northbound and southbound ramps. The proponent's proposed design for the Route 24 southbound off-ramp/South Main Street intersection does not provide sufficient capacity to operate in conjunction with the right turn movements from South Main Street to the Route 24 southbound on ramp. MassHighway has indicated that the proposed mitigation improvements for the Route 24 northbound ramp /South Main Street intersection will require an acceleration lane and a taper to operate efficiently. In their comments, MassHighway and others have also expressed concern with the proponent's traffic mitigation plan and its ability to accommodate high volume holiday traffic and emergency vehicle response actions. The SSFEIR should respond to the comments received from MassHighway and others and should include a detailed discussion of the proponent's commitments to accommodate peak holiday shopping periods and emergency vehicle response actions

According to the information provided in the SFEIR, the proponent's proposed Phase II traffic mitigation plan includes the implementation of a traffic monitoring program upon completion and occupancy of Phase I. The proponent has proposed to postpone construction of Phase II until it can be demonstrated that the Phase II portion of the project can be accommodated under the proponent's Phase I mitigation plan or with the design and construction of additional traffic mitigation.

As described in the comments received from MassHighway, the proposed Phase I traffic mitigation could be further revised to adequately accommodate the traffic impacts anticipated from Phase I, but would be inadequate to accommodate the traffic impacts associated with the full-build (Phase I and Phase II) Payne's Crossing project. According to MassHighway, sufficient mitigation for the full-build Payne's Crossing project will require the widening of South Main Street (Route 79) to four lanes to provide for a consistent two-lane section in each direction. The needed South Main Street widening will also require the reconstruction/new bridge spanning of the existing Route 24 bridge over South Main Street to provide for adequate vehicular, bicycle and pedestrian facilities.

According to MassHighway, the proponent must present a detailed discussion of the proposed traffic mitigation improvements, including suitably scaled conceptual plans, to accommodate the full-build (Phase I and Phase II) project. The SSFEIR should discuss the suitability of any/all proposed signalization improvements and any roadway widening including, but not limited to the widening of the existing bridge over South Main Street to provide four lanes. It should discuss right-of-way (ROW) implications of possible widening and describe how such ROW's would be acquired. Any proposed traffic signalization must include a traffic signal analysis according to the Manual of Uniform Traffic Control Devices (MUTCD) standards. The SSFEIR must demonstrate a clear commitment to complete the Phase I and Phase II traffic mitigation roadway improvements.

The proponent must work closely with MassHighway's Public/Private Development Unit and the District 5 Office, and the Town of Freetown to successfully resolve design issues for the overall traffic mitigation plan proposed for the full-build project. The SSFEIR must respond to the comments received from MassHighway, the Freetown Police Department, and others regarding the proponent's proposed traffic mitigation commitments for the full-build project's traffic impacts throughout the project area.

#### Parking and Site Layout

According to the information provided in the Supplemental FEIR, each of the proposed seven Building Areas includes required surface parking totaling 1,882 parking spaces. The proposed parking plan includes 306 more surface parking spaces than the number of parking spaces required under local Town of Freetown zoning regulations (1 space/300 sf). According to the proponent, any reduction of the proposed parking spaces would impact the proponent's ability to secure co-anchor retail tenants for Building A and Building B. As noted in the SFEIR document, the added parking spaces will increase the impervious capping system placed over the inactive coal fly ash landfill. The SSFEIR should explore the feasibility of a project alternative with fewer surface parking spaces for proposed retail buildings C-G.

#### Transportation Demand Management (TDM) Plan

The Supplemental DEIR includes a proposed comprehensive Transportation Demand Management (TDM) plan for employees and patrons of the Payne's Crossing project.

The proponent's proposed TDM plan incorporates a number of measures for reducing project generated vehicle trip generation including:

- the appointment of an Employee Transportation Coordinator (ETC);
- the use of staggered employee work hours;
- the implementation of an employee ride-matching program (carpooling and vanpooling) program;
- the implementation of a "Guaranteed Ride Home" program for employees;
- work closely with the Southeastern Regional Transit Authority (SRTA) to extend existing bus service (Route #2) to proposed new on-site transit amenities including bus shelters and bus stops, and posting of transit schedules on-site;
- promote the use of on-site amenities including employee direct deposit banking;
- install bicycle amenities including secured bicycle storage racks at each building, and bicycle shoulders along site driveways; and,
- construct sidewalks along site driveways to connect to existing sidewalks on South Main Street.

All Payne's Crossing project tenants and businesses should be required to participate in the proposed TDM plan. The TDM plan should describe any monitoring necessary to ensure the success of the program. The SSFEIR should demonstrate the proponent's commitment to implement, monitor, and continuously fund the proposed TDM plan.

#### **Transit**

I strongly encourage the proponent to identify opportunities to incorporate transit amenities including bus shelters and bus stops in closer proximity to proposed buildings to be located within the project site. The proponent should continue discussions with the Southern Regional Transit Authority (SRTA), the Massachusetts Bat Transit Authority (MBTA), and other transit providers, and local area businesses in Freetown and Fall River to identify opportunities for providing existing MBTA bus service, and shuttle service to the project site. The SSFEIR should include an update of the proponent's discussions with MBTA and others for providing existing MBTA bus service to the project site. The proponent should propose mitigation for proposed project impacts on existing bus services.

#### Solid Waste Management

The project site is the location of the former K.R. Rezendes, Inc. coal fly ash landfill. The landfill operated under applicable MassDEP permits until around 2002, when it ceased accepting and disposing of coal ash. To date, the proponent has capped approximately 80% of the landfill area in accordance with previously approved landfill design plans. Most of the remaining 20% of uncapped landfill will be brought to grade with clean fill as part of the proposed Payne's Crossing project construction.

As described by the proponent, a small of amount of former landfill area will be made available for the potential need to relocate flyash material generated during project construction. The proposed project's new buildings and impervious surface parking areas will provide additional barriers to further isolate the coal ash and eliminate possible exposure pathways. The proponent has proposed to incorporate the use of Controlled Modulus Column (CMC) technology to provide needed ground stabilization and load carrying capacity for the project with minimal amount of coal ash displacement and disturbance.

I note that according to MassDEP, the proposed post-closure use project is permittable, but must comply with MassDEP's permitting requirements before it can issue the proponent a Major Post-Closure Use Permit (BWP SW 36) pursuant to 310 CMR 19.142. The proponent will need to demonstrate to MassDEP the completion of a number of assessments, studies and design plans as part of MassDEP's Post-Closure Use Permit application review process including:

- -completion and certification of the landfill's capping system in accordance with previously approved landfill design plans;
- -completion of a Qualitative Risk Assessment and a Quantitative Risk Assessment in accordance with MassDEP's Landfill Technical Guidance Manual May 1997;
- -completion of Land Fill Design Plans containing detailed information pertaining to the proposed post-closure use's geo-technical stability, stormwater management Best Management Practices (BMPs), utilities installation, and compliance with the Wetlands Protection Act; and,
- -completion of a Traffic Study demonstrating that the proposed project development will not result in an adverse affect to vehicular and pedestrian traffic in the project area.

#### Wetlands

The project site contains approximately 9.7-acres of bordering vegetated wetlands (BVW) located along the western and northern shoreline boundaries to Payne's Cove (Assonet River), and Assonet Bay. As described by the proponent, prior coal ash landfill construction and operation activities included the construction of service roadways and a stormwater management detention basin (Detention Basin 1), and resulted in a small amount of alteration to BVW and Riverfront Area. The proponent has proposed to expand the existing Detention Basin 1, located within wetland buffer and the Riverfront Area in the northwest corner of the project site, to accommodate the additional stormwater flows from the Payne's Crossing project.

#### Rare Species

EEA #01982

Subsequent to the issuance of the Secretary's Certificate on the NPC 2 submittal (October 26, 2006), the proponent conducted a habitat assessment of the project site and identified suitable nesting habitat for the Diamondback Terrapin (Malaclemys terrapin), a state protected threatened species, along gravely and sandy portions of the project site's northern shoreline. The proponent has also identified suitable aestivation and foraging habitat for adult Diamondback Terrapin in salt marsh area located along portions of the project site's southwest shoreline. As currently designed, the proponent's stormwater management plan may result in direct impacts to nesting habitat for the Diamondback Terrapin. Proposed project construction activities may also result in indirect impacts to aestivation and foraging habitat for adult Diamondback Terrapin.

In their comments, the Natural Heritage and Endangered Species Program (NHESP) has requested that the proponent work closely with NHESP to indicated that portions of the project site are located within Priority and Estimated for the Diamondback Terrapin. The project may result in a "take" of state listed rare species, and may require a MESA permit. NHESP has requested that the proponent for the Payne's Crossing project commit to the following conditions that NHESP has determined are critically important to the long term protection of the Diamondback Terrapin and to avoid a take of the Diamondback Terrapin:

- The construction of a 4' tall fence along the northern portions of the 81.38-acre project site to protect the nesting habitat and minimize risk to the species;
- The implementation of the NHESP Operation and Maintenance Plan (June 22, 2007) including trash and snow removal, fence and plant screening maintenance and stormwater detention basin maintenance;
- Installation of Arborvitae planting screen along the project site's southwestern shoreline;
- Submission to NHESP of a final report on baseline Diamondback Terrapin nesting and mating aggregation surveys prior to project construction.

I adopt these comments as my own and ask that the proponent work closely with NHESP to finalize the proponent's commitments to avoid a take of the Diamond Terrapin. The SSFEIR should include a summary update of the proponent's work with NHESP.

#### Stormwater

The Payne's Crossing project as currently designed will create approximately 40 acres of new impervious surface area. As described in the Supplemental FEIR, the project's stormwater management plan has been designed to be consistent with this MassDEP's Stormwater Management Policy's standards for water quality, recharge to groundwater, and peak runoff impacts.

The proponent's stromwater management plan incorporates Best Management Practices (BMPs) including: hooded deep sump catch basins, water quality inlets, oil and water separators sediment forebays and a total of ten stormwater detention basins. I anticipate that MassDEP's Post-Closure Use Permit application review process, discussed elsewhere in this Certificate, will address the any potential impacts to groundwater contamination within and downgradient of the project site from the proponent's stormwater management plan.

I encourage the proponent to continue to evaluate opportunities for incorporating sustainable design alternatives including Low Impact Development (LID) techniques in the project's site design and stormwater management plans. LID techniques incorporate stormwater best management practices (BMPs) and can reduce impacts to land and water resources by conserving natural systems and hydrologic functions. The primary tools of LID are landscaping features and naturally vegetated areas, which encourage detention, infiltration and filtration of stormwater on-site. Other tools include water conservation and use of pervious surfaces. Clustering of buildings is an example of how LID can preserve open space and minimize land disturbance. LID can also protect natural resources by incorporating wetlands, stream buffers and mature forests as project design features. For more information on LID, visit <a href="http://www.mass.gov/envir/lid/">http://www.mass.gov/envir/lid/</a>. Other LID resources include the national LID manual (Low Impact Development Design Strategies: An Integrated Design Approach), which can be found on the EPA website at: <a href="http://www.epa.gov/owow/nps/lid/">http://www.epa.gov/owow/nps/lid/</a>.

#### **Drinking Water**

The project's potable water supply demand (approximately 36,000 gpd) will be served by the Freetown Water Commission which receives its water supply from the City of Fall River Municipal Water Supply System. Under an existing Water Management Act Registration, the City of Fall River is authorized to withdrawal 14.59 million gallons per day (MGD). As described in the Supplemental FEIR, the Fall River Office of Economic Development has identified sufficient potable water capacity in the City's Municipal Water Supply System to accommodate the proposed project.

#### Wastewater

The mixed-use development project's estimated wastewater flows (approximately 36,000 gpd) will be conveyed through the Town of Freetown's sewer collection system, via the proponent's new on-site sewer pump station, and connection to a new 10" sewer main extension within the South Main Street (Route 79) right-of-way, to be constructed by others, to the Fall River Wastewater Treatment Facility (Fall River WWTF). The proponent is proposing to construct a 4" pressure sewer line (2,272 lf total) from the Payne's Crossing project site north to a new Ridge Hill Road sewer pump station to be constructed by the proponent for the Campanelli Business Park of Freetown project (EOEA #13895).

As described by the proponent, the proponent for the Campanelli Business Park has committed to construct a 1.75 mile extension of a 10" municipal sewer line, from the City of Fall River municipal boundary at 136 South Main Street, northward within the South Main Street (Route 79) right-of-way, past the Payne's Crossing project site, to a proposed new sewer pump station to be located at Ridge Hill Road. The proposed South Main Street sewer extension and the Ridge Hill Road sewer pump station have been designed to provide additional capacity to the Town of Freetown's sewer collection system, and will accommodate the Payne's Crossing wastewater flows along with the combined estimated wastewater flows (approximately 724,000 gpd) associated with a number of proposed developments and developable parcels located along South Main Street including the Campanelli Business Park, Campanelli Drive, Ridge Hill Road, Narrows Road, Copicut Road, and Assonet Village in Freetown. I note that in the event the Campanelli Business Park project does not move forward with construction of the sewer main extension, the Payne's Crossing proponent has committed to construct a 4" pressure sewer main (6,050 lf total) from the Payne's Crossing project site south to 136 South Main Street and the City of Fall River's municipal sewer line.

#### Sustainable Design

A new development of the size of the proposed project presents a host of opportunities for incorporating sustainable design elements and sustainable construction into project design, consistent with the goals of Executive Order 385. Sustainable design elements, over the course of the project design life, can both prevent Damage to the Environment and reduce operating costs to the proponent. To the extent feasible, the proponent should incorporate sustainable design elements into the project design.

The basic elements of a sustainable design program may include, but not be limited to, the following measures:

- Optimization of natural day lighting, passive solar gain, and natural cooling;
- Use of energy efficient heating, ventilation and air conditioning (HVAC), and lighting systems, appliances and other equipment, and use of solar preheating of makeup air;
- Favoring building supplies and materials that are non-toxic, made from recycled materials, and made with low embodied energy;
- Provision of easily accessible and user-friendly recycling system infrastructure into building design;
- Development of a solid waste reduction plan;
- Development of an annual audit program for energy consumption, waste streams, and use of renewable resources;
- Leadership in Energy and Environmental Design (LEED) certification; and
- Water conservation and reuse of wastewater and stormwater.

#### **Construction Period Impacts**

I strongly encourage the proponent to consult with the Town of Freetown and the City of Fall River, and to meet with local area residential neighbors from the project area during the design of the proponent's construction mitigation plan. I ask that the proponent consider requiring its contractors to use On-Road Low Sulfur Diesel (LSD) fuel in their off-road construction equipment that can increase the removal of particulate matter (PM) by approximately 25% beyond that which can be removed by retrofitting diesel-powered equipment. All construction-related refueling and equipment maintenance activities should be conducted under cover on impervious surface areas with containment, and outside of any wetlands resource areas, endangered species habitat areas, residential areas and wellhead protection areas. The proponent should also commit to specific TDM measures that can be implemented during construction.

#### Mitigation/Section 61

The SSFEIR should contain a separate chapter on proposed Phase I and Phase II traffic mitigation roadway improvements and a Draft Section 61 Finding for all state permits that describes a clear commitment to completing the Phase I and Phase II traffic mitigation roadway improvements (overall mitigation plan). The traffic mitigation roadway improvement plan should state whether land takings are necessary to implement proposed improvements and must clearly identify the party(s) responsible for such takings. The Draft Section 61 Finding should contain a clear commitment to any/all mitigation, an estimate of the individual costs of the proposed mitigation, and the identification of the parties responsible for implementing the mitigation. A schedule for the implementation of all roadway mitigation, approved by MHD, must also be included.

#### Response to Comments

The SSFEIR should include a copy of this Certificate and a copy of each comment letter received. It should respond to the comments received to the extent that the comments are within the subject matter of this scope. I defer to the proponent as it develops the format for this section, but the Response to Comments section should provide clear answers to questions raised.

#### Circulation

The SSFEIR should be circulated in compliance with Section 11.16 of the MEPA regulations and copies should also be sent to the list of "comments received" below and to Freetown town officials. A copy of the SSFEIR should be made available for public review at the Freetown Public Library.

<u>September 14, 2007</u>

Date

Ian A. Bowles, Secretary

# Comments received: (continued on next page)

8/22/07 - Sandra White

8/21/07 - Mary Lou Sherwood

8/23/07 – Jesse Cowan

8/24/07 – Naomi Rappaport MD (e-mail)

8/28/07 - Linda M. Frazier

8/26/07 - Gary Fernandes

8/24/07 – Leslie R. Schroeder, M.D.

8/27/07 – Dottie Grocott

8/26/07 - Linda Fernandes

8/27/07 - Gail Woodward

8/27/07 - William J. Frazier

8/24/07 - Kathleen Martin

8/25/07 – Albert J. Gagne

8/23/07 - Peg Riley

8/27/07 – Rene Bingham

8/23/07 - Mark Ravinski

7/8/07 - Carl Brodeur

8/23/07 - Eric Dodenhoff (e-mail)

8/23/07 – Melanie Dodenhoff (e-mail)

8/22/07 – Howard Hawkins

8/20/07 – Kim McCormack

8/16/07 – Freetown Board of Selectmen

8/20/07 – Tom Allie (e-mail)

8/16/07 – Louis R. Fox

8/20/07 - Mackie Shea O'Brien, Counselors at Law

8/6/07 - Brian R. Dunning

7/12/07 – Fisheries & Wildlife

8/31/07 - Richard E. Moore

8/28/07 - Rosalie M. Martin

8/24/07 - Anne Teahan Dunning

8/30/07 - Graham Ashley

9/5/07 – George Lambert

8/31/07 - Brian R. Dunning

8/31/07 - Mary F. Rourke

8/29/07 - Claire Dunning

8/31/07 - Kevin Saunders

8/31/07 - M. Satkiewicz

8/31/07 – Patricia J.B. Nolin and Michael R. Nolin

9/5/07 - John T. Hill

8/29/07 – Robert N. Roy

9/5/07 - T. N. Rebrouf

8/31/07 - Lillian Pickard

8/24/07 - L. R. Schroeder

8/20/07 - Sarah R. Ashley

8/30/07 - Suzanne R. Ashley

8/30/07 - Barbara Trainor-Tessier

9/5/07 – Patricia N. Rebrouf

8/31/07 - Richard E. Moore

9/4/07 – Michael J. O'Neill (McGregor & Associates)

8/31/07 - A. Nicles

8/28/07 - Erika Ferreira

8/24/07 – Anne Teahan Dunning

8/27/07 – Robert L. Frizelle and Madeline Frizelle

9/5/07 - B. Gurian

9/1/07 - Tim Brodeur

9/3/07 - Roberta Aucoin

9/3/07 – Kimberly Kay Railsback

9/1/07 – Norma Brodeur

9/4/07 - Arthur J. Nauss for Walter A. Nauss

9/1/07 - Dan Lehane

9/1/07 – Melissa Brodeur

8/31/07 – Ellen R. Philbin

9/1/07 – Carl J. Brodeur

9/5/07 – James E. Byers, D.M.D., P.C.

9/5/07 - Carlton E. Abbott, Jr., Esq, Freetown Chief of Police

9/2/07 - Gary A. Martin

9/1/07 – Mike McCue

- 9/6/07 Paul Ziobro
- 8/31/07 Sheila Theroux
- 8/31/07 Wilfred M. Canto and Patricia A. Canto
- 9/3/07 Erin Lyn Traves
- 8/31/07 Danielle Furtado
- 9/4/07 Margret Russell
- 9/4/07 Richard L. Field
- 9/6/07 Sarah A. Brower
- 8/31/07 Jennifer Follette
- 8/31/07 Lori Madden
- 9/3/07 Carolyn A.J. Miles
- 9/3/07 Thalia took
- 8/30/07 Roy Parker
- 9/3/07 Debbie Gehrke
- 9/3/07 Robert Kardosz
- 8/30/07 Dawn Hughes
- 8/31/07 Carolyn Kiley Moore
- 8/31/07 Eldora Capeto
- 8/30/07 Chace Ashley
- 8/30/07 Jacqueline Hughes
- 8/30/07 Cynthia Ravinski
- 8/30/07 Paul Ravinski
- 8/30/07 Suzanne Farmer
- 9/1/07 Dr. Lynne A. Byers
- 9/3/07 Patricia Chace
- 9/3/07 Mark Ogara
- 9/1/07 Linda G. Smith
- 9/6/07 Linda C. Stephens
- 9/2/07 Elizabeth F. Elsner
- 9/6/07 Amanda McHugh
- 9/6/07 Barbara McHugh
- 9/6/07 Shane McHugh
- 9/6/07 Rosie McHugh
- 9/1/07 Sarah Bonham
- 9/3/07 Kenneth Green
- 9/1/07 Lois A. Amaral
- 9/3/07 Paul Woodward
- 9/4/07 Nancy VanNostrand
- 9/4/07 Bob VanNostrand

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9/4/07 - Amie VanNostrand
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9/4/07 - David A. Theriault

9/3/07 - Suzanne Hatch

8/22/07 – Lauren Hughes

9/6/07 - Hanspeter and Maria Schoepflin

8/27/07 - Dolores Reed

8/31/07 - Caitlyn A. Moore

9/3/07 - Sandra L. Sevigney

8/31/07 - Mark Ravinski

9/6/07 – Joseph F. Rosa

9/6/07 – Lucille M. Rosa

9/6/07 - Freetown Board of Selectmen

9/6/07 – Anne and Stephen Ferreira

9/6/07 – Connie Dunning

9/6/07 - Sherryl Perry

9/7/07 - Cora-Dorothy Peirce

9/7/07 – Guinnevere Lowe

9/6/07 - Peter J. Cura, P.C.

9/7/07 - Peter J. Cura, P.C.

9/7/07 - Dorothy Frenning

9/7/07- Tom Viveiros

9/7/07 - Michael J. O'Neill (McGregor & Associates)

9/7/07 - Lydia & Normand Garand

9/3/07 - Martha Arruda

9/4/07 - Davis J. Deane

9/3/07 - Lee L. Deane

9/7/07 – Roseanne Bentley

8/30/07 - Cheryl A. Dunning

9/2/07 - Jane Wyatt

9/4/07 - Mary Jo Rebello

9/5/07 - Bruce H. MacLeod

9/4/07 - Jeanne M. Tierney

9/5/07 – Leonard W. Cole

8/28/07 – Laurie Quinn

9/5/07 - SRPEDD

9/7/07 - DEP/SERO

9/5/07 - Freetown Fire & Rescue

8/29/07 – Sarah Whittey (e-mail)

8/29/07 – Anne Morse (e-mail)

8/30/07 - Wilfred M. Canto & Patricia Canto (e-mail)

9/6/07 – Michele M. Whritenour (e-mail)

- 9/6/07 Michele M. Whritenour (e-mail)
- 7/16/07 John and Cheryl Gouveia (e-mail)
- 8/31/07 Kathie Lemieux (e-mail)
- 8/31/07 Brian Dunning (e-mail)
- 8/31/07 Mary M. Midura (e-mail)
- 8/31/07 Karen Saunders Gomes (e-mail)
- 8/31/07 Joseph V. Benevides, Jr. (e-mail)
- 8/31/07 James E. Byers D.M.D. (e-mail)
- 8/31/07 Laura L. Lambert and Amanda R. Lambert (e-mail)
- 8/31/07 Jay Michaels (e-mail)
- 8/31/07 Joanne Thomas (e-mail)
- 8/31/07 Joseph Montour (e-mail)
- 8/31/07 Lauren Collins (e-mail)
- 8/31/07 Joseph DiRocco (e-mail)
- 8/31/07 Graciete Medeiros (e-mail)
- 9/1/07 Matt and Kristen Cummings (e-mail)
- 9/1/07 Linda A. Callaghan (e-mail)
- 9/1/07 Barbara Pelland (e-mail)
- 9/2/07 Mr. And Mrs. Luis Campos (e-mail)
- 9/2/07 Gary Martin (e-mail)
- 9/2/07 EJ Watchman (e-mail)
- 9/3/07 Patrice Nogueira (e-mail)
- 9/3/07 Cynthia Reznekervitz (e-mail)
- 9/3/07 Susan Kelley (e-mail)
- 9/3/07 Jacqueline Hughes (e-mail)
- 9/3/07 Sharon McHugh (e-mail)
- 9/3/07 Paul & Gail Corcoran (e-mail)
- 9/3/07 John Cummings (e-mail)
- 9/3/07 Louise Gauthier and Elizabeth Fay (e-mail)
- 9/3/07 Hanspeter and Maria Schoepflin (e-mail)
- 9/3/07 John Conway (e-mail)
- 9/3/07 Lee L. Deane (e-mail)
- 9/3/07 Julia Conway (e-mail)
- 9/3/07 Gary Martin (e-mail)
- 9/3/07 Thalia Took (e-mail)
- 9/3/07 Jane and George Wyatt (e-mail)
- 9/3/07 Julia Conway (e-mail)
- 9/4/07 Tim Kearney, Michelle Kearney (e-mail)
- 9/4/07 Karen Kaczynski (e-mail)
- 9/4/07 Grace Rose (e-mail)
- 9/4/07 Anne Morse (e-mail)

- 9/4/07 Carol A. Levesque (e-mail)
- 9/4/07 Harry R. Dunham (e-mail)
- 9/4/07 Robert Entel (e-mail)
- 9/4/07 Robin Lopes Viana (e-mail)
- 9/4/07 Shawn Lopes (e-mail)
- 9/4/07 Cindy Senra (e-mail)
- 9/4/07 Eugenia Viana (e-mail)
- 9/4/07 Leo and Beverly Costa (e-mail)
- 9/4/07 Robin Lopes Viana (e-mail)
- 9/4/07 Shawn Lopes (e-mail)
- 9/4/07 Cindy Senra (e-mail)
- 9/4/07 Robert Viana (e-mail)
- 9/4/07 Esmeralda Rodrigues (e-mail)
- 9/4/07 Gil Rodrigues (e-mail)
- 9/4/07 Derrick Rodrigues (e-mail)
- 9/4/07 Matthew J. DeCosta (e-mail)
- 9/6/07 Erica Hogan (e-mail)
- 9/6/07 Jason Sweerus (e-mail)
- 9/4/07 Heidi Kinney (e-mail)
- 9/5/07 Ronald Norfolk (e-mail)
- 9/5/07 Karen Poissant (e-mail)
- 9/5/07 Allen Beaupre (e-mail)
- 9/5/07 Helder Victorino (e-mail)
- 9/5/07 Holly Lombardi (e-mail)
- 9/5/07 Leah Carpentier (e-mail)
- 9/5/07 Art Toegemann (e-mail)
- 9/5/07 Stacy Arruda (e-mail)
- 9/5/07 Paul J. Aguiar (e-mail)
- 9/5/07 Kathleen G. MacLeod (e-mail)
- 9/5/07 Bruce MacLeod (e-mail)
- 9/5/07 Melanie A. King (e-mail)
- 9/5/07 Laurie Quinn (e-mail)
- 9/5/07 Jacqueline Petrouski (e-mail)
- 9/5/07 Davis J. Deane (e-mail)
- 9/5/07 Jacqueline R. Keough (e-mail)
- 9/5/07 Richard E. Ferreira (e-mail)
- 9/5/07 Sherryl Perry (e-mail)
- 9/5/07 Mr. & Mrs. Thomas J. Gregoire (e-mail)
- 9/5/07 Joann Hagen (e-mail)
- 9/5/07 Sandra Torres (e-mail)
- 9/5/07 Hanspeter and Maria Schoepflin (e-mail)

- 9/5/07 John and Cheryl Gouveia (e-mail)
- 9/5/07 Helen M. Gedraitis (e-mail)
- 9/5/07 Roger and Jacqueline Levesque (e-mail)
- 9/5/07 Alfred Carpentier (e-mail)
- 9/5/07 Jo-Anna M. DeCosta (e-mail)
- 9/5/07 Henrique Arruda, Jr. (e-mail)
- 9/5/07 Kerstin Mingels (e-mail)
- 9/5/07 James M. O'Leary (e-mail)
- 9/5/07 Paula L. Mueller (e-mail)
- 9/5/07 Gerri Sterns and Jonathan Sterns (e-mail)
- 9/5/07 Kathy Torpey Garganta (e-mail)
- 9/5/07 Carolyn Borden (e-mail)
- 9/5/07 Louisa M. Montecalvo (e-mail)
- 9/5/07- Lynn Nelson (e-mail)
- 9/6/07 Kevin J. Garganta, MSW, Ed.M. (e-mail)
- 8/29/07 Anne Morse (e-mail)
- 8/30/07 Wilfred M. Canto and Patricia A. Canto (e-mail)
- 9/6/07 Lynn and Christopher Kendall (e-mail)
- 9/6/07 Michele M. Whritenour (e-mail)
- 9/6/07 Gerald & Helga Dyck (e-mail)
- 9/5/07 Robert W. Lima, Jr. and Brenda J. Lima (e-mail)
- 9/5/07 Stephen C. Smith, SRPEDD (e-mail)
- Undated Hanspeter and Maria Schoepflin (e-mail)
- 9/5/07 Carolyn Fucile and James Fucile (e-mail)
- 9/4/07 Gary A. Martin (e-mail)
- 9/5/07 Bruce Deane White (e-mail)
- 9/5/07 Peter D. Erwin, Freetown Historical Comm. (e-mail)
- 9/5/07 Mass Audubon (e-mail)
- 9/6/07 Roger Bessette (e-mail)
- 9/6/07 Courtney Petrouski (e-mail)
- 9/6/07 Brian Pane (e-mail)
- 9/6/07 Nicholas Petrouski (e-mail)
- 9/6/07 James E. Byers D.M.D. (e-mail)
- 9/6/07 Diane Robert (e-mail)
- 9/6/07 Chery Parker (e-mail)
- 9/6/07 Anne and Stephen Ferreira (e-mail)
- 9/6/07 Donna J. Moniz-Levesque CIC, CPCU (e-mail)
- 9/6/07 Susan LeBlanc (e-mail)
- 9/6/07 Roberta Cory (e-mail)
- 9/6/07 Debra Robbins (e-mail)
- 9/6/07 Justin Deavellar (e-mail)

- 9/6/07 Joanna Levesque (e-mail)
- 9/6/07 Carol and Gary Lorangr (e-mail)
- 9/6/07 Patrick M. King (e-mail)
- 9/6/07 Amy Carpentier (e-mail)
- 9/6/07 Walter s. Crane IV (e-mail)
- 9/6/07 Christine Cassel (e-mail)
- 9/6/07 Kerstin Mingels (e-mail)
- 9/6/07 Connie Dunning (e-mail)
- 9/6/07 Betsy Bessette (e-mail)
- 9/6/07 Susan C. Mattie (e-mail)
- 9/6/07 Sherry Spencer Brown (e-mail)
- 9/6/07 Eileen Mosher (e-mail)
- 9/6/07 Mrs. DeFeo (e-mail)
- 9/6/07 Richard Bowie (e-mail)
- 9/6/07 Travis M. Bowie (e-mail)
- 9/6/07 The Rev. James Hornsby (e-mail)
- 9/6/07 Maria Lane (e-mail)
- 9/7/07 Guinnevere Lowe (e-mail)
- 9/6/07 Lori E. Riley (e-mail)
- 9/7/07 Judith Hanna (e-mail)
- 9/7/07 Cora Peirce (e-mail)
- 9/7/07 Dave Mannion (e-mail)
- 9/7/07 Richard Macchi (e-mail)
- 9/7/07 James deMelo (e-mail)
- 9/7/07 Holly deMelo (e-mail)
- 9/7/07 Adelia "Dee" Domingos (e-mail)
- 9/7/07 Gary Martin (e-mail)
- 9/7/07 Curtis A. Fisher (e-mail)
- 9/7/07 Gabriel Saad (e-mail)
- 9/7/07 -Joy Grunwald (e-mail)
- 9/7/07 Vicky King (e-mail)
- 9/7/07 -Jay P. Smith (e-mail)
- 9/7/07 Vanessa Aguiar (e-mail)
- 9/7/07 Alexander Houtzager (e-mail)
- 9/7/07 Sandra leger Silva (e-mail)
- 9/7/07 Michael Perry (e-mail)
- 9/7/07 Jennifer C. Biddle (e-mail)
- 9/8/07 John Plugis (e-mail)
- 9/4/07 Jill E. Hayes (e-mail)
- 9/6/07 Maura B. Erwin (e-mail)
- 9/6/07 Maria Lane (e-mail)

- 9/6/07 Walter Scudder (e-mail)
- Undated Bradley P. Silva (e-mail)
- 9/6/07 TRWA (e-mail)
- 9/7/07 Susan Kossler (e-mail)
- 9/6/07 Ariel Bolles (e-mail)
- 9/6/07 Alan Korolenko (e-mail)
- 9/6/07 Debra M. Goeschel (e-mail)
- 9/6/07 Scott E. Fryer (e-mail)
- 9/6/07 Matthew J. Bolles (e-mail)
- 9/6/07 Jean Rossner (e-mail)
- 9/6/07 Joy R. Grunwald (e-mail)
- 9/6/07 William F. Heess (e-mail)
- 9/6/07 Dominic Spagnolia (e-mail)
- 9/6/07 George Grunwald (e-mail)
- 9/6/07 Camille Xifaras-LaFontaine (e-mail)
- 9/6/07 Judith Bolles (e-mail)
- 9/6/07 Tim FrtzPatrick (e-mail)
- 9/6/07 Helene Korolenko (e-mail)
- 8/29/07 Sarah Whittey (e-mail)
- 8/29/07 Anne Morse (e-mail)
- 8/30/07 Wilfred M. Canto and Patricia a. Canto (e-mail)
- 8/31/07 Kathie Lemieux (e-mail)
- 8/31/07 Brian R. Dunning (e-mail)
- 8/31/07 Mary M. Midura (e-mail)
- 8/31/07 Karen Saunders Gomes (e-mail)
- 8/31/07 Joseph V. Benevides, Jr. (e-mail)
- 8/31/07 James E. Byers D.M.D (e-mail)
- 8/31/07 Laura L. Lambert and Amanda R. Lambert (e-mail)
- 8/31/07 Jay Michaels (e-mail)
- 8/31/07 Joanne Thomas (e-mail)
- 8/31/07 Lauren Collins (e-mail)
- 8/31/07 Joseph Montour (e-mail)
- 8/31/07 Joseph Dirocco (e-mail)
- 8/31/07 Graciete Medeiros (e-mail)
- 9/1/07 Matt and Kristen Cummings (e-mail)
- 9/1/07 Linda A. Callaghan (e-mail)
- 9/1/07 Barbara Pelland (e-mail)
- 9/5/07 Holly Lombardi (e-mail)

9/3/07 – Julia Conway (e-mail)

9/7/07 – Gabriel Saad (e-mail)

9/7/07 – Susan Kossler (e-mail)

9/8/07 – EOTC

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